

118TH CONGRESS
1ST SESSION

S. _____

To improve the tracking and processing of security and safety incidents and risks associated with artificial intelligence, and for other purposes.

IN THE SENATE OF THE UNITED STATES

Mr. WARNER (for himself and Mr. TILLIS) introduced the following bill; which was read twice and referred to the Committee on _____

A BILL

To improve the tracking and processing of security and safety incidents and risks associated with artificial intelligence, and for other purposes.

1 *Be it enacted by the Senate and House of Representa-*
2 *tives of the United States of America in Congress assembled,*

3 **SECTION 1. SHORT TITLE.**

4 This Act may be cited as the “Secure Artificial Intel-
5 ligence Act of 2024” or the “Secure A.I. Act of 2024”.

6 **SEC. 2. DEFINITIONS.**

7 In this Act:

8 (1) **ARTIFICIAL INTELLIGENCE SAFETY INCI-**
9 **DENT.**—The term “artificial intelligence safety inci-

1 dent” means an event that increases the risk that
2 operation of an artificial intelligence system will—

3 (A) result in physical or psychological
4 harm; or

5 (B) lead to a state in which human life,
6 health, property, or the environment is endan-
7 gered.

8 (2) ARTIFICIAL INTELLIGENCE SECURITY INCI-
9 DENT.—The term “artificial intelligence security in-
10 cident” means an event that increases—

11 (A) the risk that operation of an artificial
12 intelligence system occurs in a way that enables
13 the extraction of information about the behavior
14 or characteristics of an artificial intelligence
15 system by a third party; or

16 (B) the ability of a third party to manipu-
17 late an artificial intelligence system in order to
18 subvert the confidentiality, integrity, or avail-
19 ability of an artificial intelligence system or ad-
20 jacent system.

21 (3) ARTIFICIAL INTELLIGENCE SECURITY VUL-
22 NERABILITY.—The term “artificial intelligence secu-
23 rity vulnerability” means a weakness in an artificial
24 intelligence system that could be exploited by a third
25 party to subvert, without authorization, the con-

1 confidentiality, integrity, or availability of an artificial
2 intelligence system, including through techniques
3 such as—

- 4 (A) data poisoning;
- 5 (B) evasion attacks;
- 6 (C) privacy-based attacks; and
- 7 (D) abuse attacks.

8 (4) COUNTER-ARTIFICIAL INTELLIGENCE.—The
9 term “counter-artificial intelligence” means tech-
10 niques or procedures to extract information about
11 the behavior or characteristics of an artificial intel-
12 ligence system, or to learn how to manipulate an ar-
13 tificial intelligence system, in order to subvert the
14 confidentiality, integrity, or availability of an artifi-
15 cial intelligence system or adjacent system.

16 **SEC. 3. VOLUNTARY TRACKING AND PROCESSING OF SECU-**
17 **RITY AND SAFETY INCIDENTS AND RISKS AS-**
18 **SOCIATED WITH ARTIFICIAL INTELLIGENCE.**

19 (a) PROCESSES AND PROCEDURES FOR VULNER-
20 ABILITY MANAGEMENT.—Not later than 180 days after
21 the date of the enactment of this Act, the Director of the
22 National Institute of Standards and Technology shall—
23 (1) initiate a process to update processes and
24 procedures associated with the National Vulner-
25 ability Database of the Institute to ensure that the

1 database and associated vulnerability management
2 processes incorporate artificial intelligence security
3 vulnerabilities to greatest extent practicable; and

4 (2) identify any characteristics of artificial in-
5 telligence security vulnerabilities that make utiliza-
6 tion of the National Vulnerability Database inappro-
7 priate for their management and develop processes
8 and procedures for vulnerability management for
9 those vulnerabilities.

10 (b) VOLUNTARY TRACKING OF ARTIFICIAL INTEL-
11 LIGENCE SECURITY AND ARTIFICIAL INTELLIGENCE
12 SAFETY INCIDENTS.—

13 (1) VOLUNTARY DATABASE REQUIRED.—Not
14 later than 1 year after the date of the enactment of
15 this Act, the Director of the Institute, in coordina-
16 tion with the Director of the Cybersecurity and In-
17 frastructure Security Agency, shall—

18 (A) develop and establish a comprehensive,
19 voluntary database to publicly track artificial
20 intelligence security and artificial intelligence
21 safety incidents; and

22 (B) in establishing the database under sub-
23 paragraph (A)—

24 (i) establish mechanisms by which pri-
25 vate sector entities, public sector organiza-

1 tions, civil society groups, and academic re-
2 searchers may voluntarily share informa-
3 tion with the Institute on confirmed or
4 suspected artificial intelligence security or
5 artificial intelligence safety incidents, in a
6 manner that preserves confidentiality of
7 any affected party;

8 (ii) leverage, to the greatest extent
9 possible, standardized disclosure and inci-
10 dent description formats;

11 (iii) develop processes to associate re-
12 ports pertaining to the same incident with
13 a single incident identifier;

14 (iv) establish classification, informa-
15 tion retrieval, and reporting mechanisms
16 that sufficiently differentiate between arti-
17 ficial intelligence security incidents and ar-
18 tificial intelligence safety incidents; and

19 (v) create appropriate taxonomies to
20 classify incidents based on relevant charac-
21 teristics, impact, or other relevant criteria.

22 (2) IDENTIFICATION AND TREATMENT OF MA-
23 TERIAL ARTIFICIAL INTELLIGENCE SECURITY OR AR-
24 TIFICIAL INTELLIGENCE SAFETY RISKS.—

1 (A) IN GENERAL.—Upon receipt of rel-
2 evant information on an artificial intelligence
3 security or artificial intelligence safety incident,
4 the Director of the Institute shall determine
5 whether the described incident presents a mate-
6 rial artificial intelligence security or artificial
7 intelligence safety risk sufficient for inclusion in
8 the database developed and established under
9 paragraph (1).

10 (B) PRIORITIES.—In evaluating a reported
11 incident pursuant to paragraph (1), the Direc-
12 tor shall prioritize inclusion in the database
13 cases in which a described incident—

14 (i) describes an artificial intelligence
15 system used in critical infrastructure or
16 safety-critical systems;

17 (ii) would result in a high-severity or
18 catastrophic impact to the people or econ-
19 omy of the United States; or

20 (iii) includes an artificial intelligence
21 system widely used in commercial or public
22 sector contexts.

23 (3) REPORTS AND ANONYMITY.—The Director
24 shall populate the voluntary database developed and
25 established under paragraph (1) with incidents

1 based on public reports and information shared
2 using the mechanism established pursuant to sub-
3 paragraph (B)(i) of such paragraph, ensuring that
4 any incident description sufficiently anonymizes
5 those affected, unless those who are affected have
6 consented to their names being included in the data-
7 base.

8 **SEC. 4. UPDATING PROCESSES AND PROCEDURES RELAT-**
9 **ING TO COMMON VULNERABILITIES AND EX-**
10 **POSURES PROGRAM AND EVALUATION OF**
11 **CONSENSUS STANDARDS RELATING TO ARTI-**
12 **FICIAL INTELLIGENCE SECURITY VULNER-**
13 **ABILITY REPORTING.**

14 (a) DEFINITIONS.—In this section:

15 (1) COMMON VULNERABILITIES AND EXPO-
16 SURES PROGRAM.—The term “Common
17 Vulnerabilities and Exposures Program” means the
18 reference guide and classification system for publicly
19 known information security vulnerabilities sponsored
20 by the Cybersecurity and Infrastructure Security
21 Agency.

22 (2) RELEVANT CONGRESSIONAL COMMIT-
23 TEES.—The term “relevant congressional commit-
24 tees” means—

1 (A) the Committee on Homeland Security
2 and Governmental Affairs, the Committee on
3 Commerce, Science, and Transportation, the
4 Select Committee on Intelligence, and the Com-
5 mittee on the Judiciary of the Senate; and

6 (B) the Committee on Oversight and Ac-
7 countability, the Committee on Energy and
8 Commerce, the Permanent Select Committee on
9 Intelligence, and the Committee on the Judici-
10 ary of the House of Representatives.

11 (b) IN GENERAL.—Not later than 180 days after the
12 date of enactment of this Act, the Director of the Cyberse-
13 curity and Infrastructure Security Agency shall—

14 (1) initiate a process to update processes and
15 procedures associated with the Common
16 Vulnerabilities and Exposures Program to ensure
17 that the program and associated processes identify
18 and enumerate artificial intelligence security
19 vulnerabilities to the greatest extent practicable; and

20 (2) identify any characteristic of artificial intel-
21 ligence security vulnerabilities that make utilization
22 of the Common Vulnerabilities and Exposures Pro-
23 gram inappropriate for their management and de-
24 velop processes and procedures for vulnerability

1 identification and enumeration for those artificial in-
2 telligence security vulnerabilities.

3 (c) EVALUATION OF CONSENSUS STANDARDS.—

4 (1) IN GENERAL.—Not later than 30 days after
5 the date of enactment of this Act, the Director of
6 the National Institute of Standards and Technology
7 shall initiate a multi-stakeholder process to evaluate
8 whether existing voluntary consensus standards for
9 vulnerability reporting effectively accommodate arti-
10 ficial intelligence security vulnerabilities.

11 (2) REPORT.—

12 (A) SUBMISSION.—Not later than 180
13 days after the date on which the evaluation
14 under paragraph (1) is carried out, the Director
15 shall submit a report to the relevant congress-
16 sional committees on the sufficiency of existing
17 vulnerability reporting processes and standards
18 to accommodate artificial intelligence security
19 vulnerabilities.

20 (B) POST-REPORT ACTION.—If the Direc-
21 tor concludes in the report submitted under
22 subparagraph (A) that existing processes do not
23 sufficiently accommodate reporting of artificial
24 intelligence security vulnerabilities, the Director
25 shall initiate a process, in consultation with the

1 Director of the National Institute of Standards
2 and Technology and the Director of the Office
3 of Management and Budget, to update relevant
4 vulnerability reporting processes, including the
5 Department of Homeland Security Binding
6 Operational Directive 20–01, or any subsequent
7 directive.

8 (d) BEST PRACTICES.—Not later than 90 days after
9 the date of enactment of this Act, the Director of the Cy-
10 bersecurity and Infrastructure Security Agency shall, in
11 collaboration with the Director of the National Security
12 Agency and the Director of the National Institute of
13 Standards and Technology and by leveraging efforts of the
14 Information Communications Technology Supply Chain
15 Risk Management Task Force to the greatest extent prac-
16 ticable, convene a multi-stakeholder process to encourage
17 the development and adoption of best practices relating
18 to addressing supply chain risks associated with training
19 and maintaining artificial intelligence models, which shall
20 ensure consideration of supply chain risks associated
21 with—

22 (1) data collection, cleaning, and labeling, par-
23 ticularly the supply chain risks of reliance on remote
24 workforce and foreign labor for such tasks;

1 (2) inadequate documentation of training data
2 and test data storage, as well as limited provenance
3 of training data;

4 (3) human feedback systems used to refine arti-
5 ficial intelligence systems, particularly the supply
6 chain risks of reliance on remote workforce and for-
7 eign labor for such tasks;

8 (4) the use of large-scale, open-source datasets,
9 particularly the supply chain risks to repositories
10 that host such datasets for use by public and private
11 sector developers in the United States; and

12 (5) the use of proprietary datasets containing
13 sensitive or personally identifiable information.

14 (e) **RULE OF CONSTRUCTION.**—To the extent prac-
15 ticable, the Director shall examine the reporting require-
16 ments pursuant to division Y of the Cyber Incident Re-
17 porting for Critical Infrastructure Act of 2022 (Public
18 Law 117–103) and the amendments made by that division
19 and ensure that the requirements under this section are
20 not duplicative of requirements set forth in that division
21 and the amendments made by that division.

22 **SEC. 5. ESTABLISHMENT OF ARTIFICIAL INTELLIGENCE SE-**
23 **CURITY CENTER.**

24 (a) **ESTABLISHMENT.**—Not later than 90 days after
25 the date of the enactment of this Act, the Director of the

1 National Security Agency shall establish an Artificial In-
2 telligence Security Center within the Cybersecurity Col-
3 laboration Center of the National Security Agency.

4 (b) FUNCTIONS.—The functions of the Artificial In-
5 telligence Security Center shall be as follows:

6 (1) Making available a research test-bed to pri-
7 vate sector and academic researchers, on a sub-
8 sidized basis, to engage in artificial intelligence secu-
9 rity research, including through the secure provision
10 of access in a secure environment to proprietary
11 third-party models with the consent of the vendors
12 of the models.

13 (2) Developing guidance to prevent or mitigate
14 counter-artificial intelligence techniques.

15 (3) Promoting secure artificial intelligence
16 adoption practices for managers of national security
17 systems (as defined in section 3552 of title 44,
18 United States Code) and elements of the defense in-
19 dustrial base.

20 (4) Coordinating with the Artificial Intelligence
21 Safety Institute within the National Institute of
22 Standards and Technology.

23 (5) Such other functions as the Director con-
24 siders appropriate.

25 (c) TEST-BED REQUIREMENTS.—

1 (1) ACCESS AND TERMS OF USAGE.—

2 (A) RESEARCHER ACCESS.—The Director
3 shall establish terms of usage governing re-
4 searcher access to the test-bed made available
5 under subsection (b)(1), with limitations on re-
6 searcher publication only to the extent nec-
7 essary to protect classified information or pro-
8 prietary information concerning third-party
9 models provided through the consent of model
10 vendors.

11 (B) AVAILABILITY TO FEDERAL AGEN-
12 CIES.—The Director shall ensure that the test-
13 bed made available under subsection (b)(1) is
14 also made available to other Federal agencies
15 on a cost-recovery basis.

16 (2) USE OF CERTAIN INFRASTRUCTURE AND
17 OTHER RESOURCES.—In carrying out subsection
18 (b)(1), the Director shall leverage, to the greatest
19 extent practicable, infrastructure and other re-
20 sources provided under section 5.2 of the Executive
21 Order dated October 30, 2023 (relating to safe, se-
22 cure, and trustworthy development and use of artifi-
23 cial intelligence).

24 (d) ACCESS TO PROPRIETARY MODELS.—In carrying
25 out this section, The Director shall establish such mecha-

1 nisms as the Director considers appropriate, including po-
2 tential contractual incentives, to ensure the provision of
3 access to proprietary models by qualified independent,
4 third-party researchers, provided that commercial model
5 vendors have voluntarily provided models and associated
6 resources for such testing.